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**UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON**

JOVANNA EDGE, an individual; LEAH HUMPHREY, an individual; LIBERTY ZISKA, an individual; AMELIA POWELL, an individual; NATALIE BJERKE, an individual; BRITTANY GIAZZI, an individual; JUANITA CASTANEDA GUERRERO, an individual; and MATTESON HERNANDEZ, an individual,

Plaintiffs,

v.

CITY OF EVERETT, a Washington Municipal Corporation,

Defendant.

Case No. 2:17-cv-01361

**COMPLAINT**

Plaintiffs Jovanna Edge, Leah Humphrey, Liberty Ziska, Amelia Powell, Natalie Bjerke, Brittany Giazzi, Juanita Castaneda Guerrero, and Matteson Hernandez (together, the “*Baristas*”) allege for their complaint against the Defendant, the City of Everett (the “*City*”), on personal knowledge as to their own activities and on information and belief as to the activities of others, as follows:

**NATURE OF THE CASE**

1  
2 1. This action challenges the constitutionality of two new City of Everett ordinances.

3 2. The first ordinance (No. 3559-17) (the “*Citywide Ordinance*”) is a citywide  
4 restriction that prohibits women from exposing “more than one-half of the part of the female  
5 breast located below the top of the areola” and the “bottom one-half of the anal cleft.” A woman  
6 displaying more than 25% of her breast area or the lower half of her anal cleft is a criminal—facing  
7 up to a year in jail and a \$5,000 fine. Anyone who “permits, encourages, or causes to be  
8 committed” the wearing of a bikini that violates the law is also now a criminal under Everett law.

9 3. To properly enforce the Citywide Ordinance, police must first determine the  
10 location of the “top of the areola,” which is only revealed when a woman exposes her breast.  
11 Next, the suspect woman must undergo a humiliating and intrusive examination so the officer  
12 can calculate whether her clothing choice exposes more than the law allows. If police suspect a  
13 violation, officers may view, evaluate, and take measurements from a woman’s breast areola or  
14 anal cleft. It is unlikely that most citizens would be able to determine the location of their anal  
15 cleft, as it is not a term used in everyday speech and has varying definitions on the internet.

16 4. The second ordinance (No. 3560-17) (the “*Dress-Code Ordinance*”) is a dress code  
17 that applies to drive-through coffee stands. It requires workers to cover completely their upper  
18 and lower body, including the pectorals, stomach, back below the shoulder blades, and the “top  
19 three inches of legs below the buttocks.” The length of a common woman’s shirt is often short  
20 enough that stretching or bending would reveal part of her back or stomach. Wearing that attire  
21 expressly violates the Dress-Code Ordinance.

22 5. The plaintiff Baristas earn their living working at bikini-barista stands. They wear  
23 bikinis while serving coffee to customers in their cars through a drive-through window. They  
24 express messages of freedom, openness, acceptance, empowerment, and individuality. By  
25 exposing who they are as people through tattoos, scars, and the bikinis that they choose to wear,  
26 the Baristas exchange conversations with customers about life experiences, personal choices, and  
27 other topics that would not otherwise occur. The Baristas cannot express these messages and  
28 prompt these discussions without the unique expression that wearing a bikini provides.

1 6. The two new Everett ordinances violate the Baristas’ First Amendment rights  
2 under the United States Constitution to express themselves in their choice of dress. The  
3 ordinances also violate the Fourteenth Amendment right to privacy, personal autonomy, and  
4 liberty. The ordinances violate substantive due-process because they are not rationally related to  
5 preventing crime. And they are unconstitutionally vague because Everett citizens cannot tell  
6 which clothing is acceptable and which is criminal.

7 7. The Baristas seek a judicial declaration that both ordinances are unconstitutional,  
8 and injunctive relief preventing enforcement.

9 **JURISDICTION AND VENUE**

10 8. This Court has subject matter jurisdiction under 28 U.S.C. § 1331 and 1367(a)  
11 because claims alleged in this complaint arise under the laws of the United States and the United  
12 States Constitution.

13 9. This Court has personal jurisdiction over the City of Everett because it is located,  
14 and enacted the challenged ordinances, in the State of Washington.

15 10. Venue is proper under 28 U.S.C. § 1391 (b)(1)-(2) because the City of Everett is  
16 located, and committed the acts and omissions at issue, within the portion of the State of  
17 Washington that this Court serves.

18 11. The Seattle division of this Court is proper because it serves Snohomish County  
19 where the City of Everett is located and where the plaintiffs earn their living.

20 **PARTIES**

21 12. Plaintiff Jovanna Edge is an individual and resident of Monroe, Washington. Edge  
22 owns and operates a chain of drive-up coffee businesses, and specifically bikini-barista stands, in  
23 Everett, Washington.

24 13. Plaintiff Leah Humphrey is an individual and resident of Fall City, Washington.  
25 Humphrey earns her living as a bikini barista in Everett, Washington.

26 14. Plaintiff Liberty Ziska is an individual and resident of Mukilteo, Washington. Ziska  
27 earns her living as a bikini barista in Everett, Washington.

28

1 15. Plaintiff Amelia Powell is an individual and resident of Seattle, Washington. Powell  
2 earns her living as a bikini barista in Everett, Washington. She is also a student at a prominent  
3 four-year university in the Seattle area. She is pursuing a double major in international relations  
4 and political science. She expects to graduate with a bachelor's degree in 2018.

5 16. Plaintiff Natalie Bjerke is an individual and resident of Snohomish, Washington.  
6 Bjerke earns her living as a bikini barista in Everett, Washington.

7 17. Plaintiff Brittany Giazzi is an individual and resident of Kirkland, Washington.  
8 Giazzi earns her living as a bikini barista in Everett, Washington.

9 18. Plaintiff Juanita Castaneda Guerrero is an individual and resident of Bothell,  
10 Washington. Guerrero earns her living as a bikini barista in Everett, Washington.

11 19. Plaintiff Matteson Hernandez is an individual and resident of Everett, Washington.  
12 Hernandez earns her living as a bikini barista in Everett, Washington. She is also employed as a  
13 dental assistant.

14 20. The "*Baristas*" as used in this complaint means all plaintiffs.

15 21. Defendant City of Everett (the "*City*") is a Washington municipal corporation  
16 located within the area of the State of Washington that this Court serves.

## 17 FACTS

### 18 A. The Baristas earn a living serving coffee while wearing bikinis.

19 22. A drive-through coffee stand is a business that sells coffee drinks, non-alcoholic  
20 beverages, and food items to customers who never leave their cars.

21 23. A bikini-barista stand is like any other drive-through coffee stand, except the  
22 employees—all women—are dressed in bikinis.

23 24. No men have ever worked as bikini baristas.

24 25. Women who work at bikini-barista stands include students, single mothers, and  
25 women who depend upon the job to earn a living.

26 26. Many women who work at bikini-barista stands earn money they otherwise could  
27 not, due to lack of higher education, experience, or opportunity. These women rely on the  
28 flexible schedule to accommodate school and childcare.

1 27. Customers enjoy being served by a friendly bikini barista. Customers tend to pay  
2 tips to bikini baristas that far exceed regular coffee shops.

3 28. Plaintiff Edge owns and operates bikini-barista stands in Everett, Washington.

4 29. The other plaintiffs are employed as bikini baristas in Everett, Washington.

5 **B. Plaintiffs wear bikinis to express personal and political messages.**

6 30. The Baristas dress in bikinis to express political and personal viewpoints. The  
7 amount of body covered is a key element of these expressions.

8 31. By wearing a bikini at work, the Baristas express a uniquely outgoing, friendly, and  
9 independent message that makes customers more comfortable around them in a way that would  
10 never happen if they dressed conservatively.

11 32. The Baristas express messages of freedom, empowerment, openness, acceptance,  
12 approachability, vulnerability, and individuality.

13 33. Wearing a bikini at work allows the Baristas to open conversations with customers  
14 about body image and self-confidence that would not be possible in other attire.

15 34. Plaintiff Natalie Bjerke will testify that women dressed in bikinis at a bikini-barista  
16 stand creates messages of empowerment and approachability, and that without the bikini the  
17 customers would not receive the same messages.

18 35. Ms. Bjerke was employed at Starbucks before she became a bikini barista. She will  
19 testify that the bikini-barista message is more genuine, friendly, and empowered than the  
20 Starbucks message. At Starbucks, the message is more corporate and professional. At Starbucks,  
21 the attire is a little intimidating and does not allow for dialogue that arises because of the bikini.  
22 Ms. Bjerke will testify that at “the bikini stand we have conversations that never would happen at  
23 Starbucks. The bikini is an invitation to discuss. It makes the customers more open to be  
24 themselves because they see us as individuals. They see us as open and expressive in our bikinis  
25 and they feel they can open up.”

26 36. Plaintiff Liberty Ziska will testify about the message she sends by wearing a bikini:  
27 “for me, the message I send is freedom...Millions of women fought for our rights and right to  
28 vote, and it’s my right to wear what I want. It’s my right as a person.”

1 37. Plaintiff Leah Humphrey will testify that “I don’t see being in a bikini as being  
2 sexual. For me it is more about accepting myself, and being accepted by the people around me. I  
3 have changed as a person by being able to express myself as a bikini barista. Being able to express  
4 myself in this way has changed me as a person in a deeper way than what is obvious.”

5 38. Plaintiff Matteson Hernandez will testify that the Baristas’ expression is “not a  
6 sexual message, more a message of empowerment.”

7 39. Plaintiff Amelia Powell will testify that the message the Baristas communicate by  
8 wearing bikinis at work is “we are young and fun and confident.” She cannot express that  
9 message, or at least not in the way she prefers, with different clothing.

10 40. Some of the Baristas have tattoos on their torsos, backs, and upper thighs that  
11 incorporate expressive speech, including personal and political statements. Plaintiffs use these  
12 tattoos to further discussions with customers about topics they are passionate about.

13 41. Plaintiff Brittany Giazzi has tattoos and piercings that she proudly displays in the  
14 bikini-barista stand. She cannot reveal this part of herself if she wears more than a bikini.  
15 Customers often ask her about them, which opens conversations. Ms. Giazzi will testify that the  
16 message she sends, by wearing a bikini with tattoos and piercings displayed, is confidence.

17 42. Plaintiff Liberty Ziska has expressive tattoos on her legs, arms, wrists, back, neck,  
18 stomach, and hip. She will testify that most “of them are not visible if I have to wear the clothing  
19 the ordinance demands. I get lots of questions from customers about my tattoos - they ask me  
20 how, why, who, what. Tattoos in particular I feel passionate about getting them and sharing  
21 them, because you put them on your body forever.”

22 43. Ms. Humphrey has scars that she reveals when she wears a bikini that are part of her  
23 identity and personal history. Her scar from a childhood accident tells “a personal story about my  
24 own growth and how far I’ve come and I share that story with customers, who open up about  
25 their own stories.”

26 44. Just like Starbucks with green aprons, UPS with brown trucks and outfits, and  
27 Hooter’s with short-orange shorts, the Baristas’ attire evokes a message at work. These women  
28 wear bikinis while serving coffee. The Baristas use bikinis to portray a fun and happy-go-lucky

1 image that gives customers a quick break from their daily lives. The bikini allows customers to  
2 imagine for a moment that they are relaxing at the beach or on vacation.

3 45. The Baristas could not portray this message with another uniform.

4 **C. The City just enacted two ordinances, one which restricts dress citywide and another**  
5 **imposing a dress code on bikini baristas.**

6 46. Everett is a city of approximately 100,000 people located in Snohomish County,  
7 Washington.

8 47. Everett has public places where its citizens and visitors dress in a variety of clothing.

9 48. Public places in Everett include beaches, parks, and public thoroughfares.

10 49. On September 5, 2017, Everett enacted two new ordinances.

11 50. Ordinance No. 3559-17 is entitled “An Ordinance Relating to Lewd Conduct,  
12 Amending Ordinance No. 1145- 85 as Amended (Chapter 10.24 EMC).” The Citywide  
13 Ordinance is **Attachment 1** to this complaint.

14 51. Ordinance No. 3560-17 is entitled “An Ordinance concerning the regulation of  
15 Quick Service Facilities including Barista Stands.” The Dress-Code Ordinance is **Attachment 2**  
16 to this complaint.

17 52. The “*Ordinances*” as used in this complaint means the Citywide Ordinance and  
18 Dress-Code Ordinance together.

19 53. For many years prior to the enactment of the Ordinances, the City had a lewd  
20 conduct ordinance, specifically Ordinance No. 1145-85 as codified in Everett Municipal Code  
21 Chapter 10.24 (the “*Lewd-Conduct Ordinance*”) which prohibits in public places: (1) An exposure  
22 of one’s genitals, anus, or any portion of the areola or nipple of the female breast; or (2) The  
23 touching, caressing or fondling of the genitals or female breasts; or (3) Masturbation; or  
24 (4) Sexual conduct.

25 54. The Baristas do not challenge the Lewd-Conduct Ordinance as it existed before the  
26 the Citywide Ordinance amended it. [But it is worth noting that the previous Lewd-Conduct  
27 Ordinance criminalized a woman for touching her own breasts in public, perhaps for no other  
28 purpose than to adjust the fit of a bra, which certainly raises constitutional questions.]

1 55. The previous Lewd-Conduct Ordinance is sufficient to regulate the conduct that the  
2 City seeks to regulate by enacting the new Ordinances.

3 56. The Citywide Ordinance amends the previous Lewd-Conduct Ordinance by adding  
4 two additional prohibitions: the display of either (1) the “bottom one-half of the anal cleft” or  
5 (2) “more than one-half of the part of the female breast located below the top of the areola.”

6 57. The Citywide Ordinance is not clearly written.

7 58. The Citywide Ordinance is vague and ambiguous.

8 59. The City provides no guidance about how to determine what the City means by  
9 “bottom one-half of the anal cleft” and “more than one-half of the part of the female breast  
10 located below the top of the areola.”

11 60. Women throughout the City of Everett must guess at what is lawful attire under the  
12 Citywide Ordinance.

13 61. The Citywide Ordinance is not rationally related to preventing crime or any other  
14 state interest.

15 62. To properly enforce the Citywide Ordinance, a police officer must determine the  
16 location of the “top of a woman’s areola,” which can only be seen by exposing the breast. This  
17 would subject women to humiliating and offensive searches.

18 63. The Dress-Code Ordinance specifically targets bikini-barista stands.

19 64. The Dress-Code Ordinance requires baristas to completely cover their “upper and  
20 lower body (breast/ pectorals, stomach, back below the shoulder blades, buttocks, top three  
21 inches of legs below the buttocks, pubic area and genitals).”

22 65. The Dress-Code Ordinance prohibits women in “Quick Service Facilities including  
23 Barista Stands” from wearing exactly what women typically wear in public on a warm summer  
24 day.

25 66. The Dress-Code Ordinance is not clearly written.

26 67. The Dress-Code Ordinance is vague and ambiguous.

27 68. The City provides no guidance to determine what the City means by “upper and  
28 lower body (breast/pectoral, stomach, back below the shoulder blades, buttocks, top three



1 inches of legs below the buttocks, pubic area and genitals).”

2 69. For example, the City does not identify where pectorals end. Women cannot  
3 determine whether they may expose part of the area below the collarbone or whether that would  
4 constitute part of the pectorals requiring clothing coverage.

5 70. Women cannot determine where “back below the shoulder blades” begins. Some  
6 women do not naturally have visible shoulder blades.

7 71. Women cannot determine what type of clothing is lawful under the Dress-Code  
8 Ordinance.

9 72. Women cannot determine whether certain common shirt styles like tank tops, halter  
10 tops, or v-neck shirts would violate the Dress-Code Ordinance.

11 73. Plaintiff Natalie Bjerke will testify that “I tried to draw a diagram to figure out what  
12 the Ordinances are trying to say. Even looking up the words, I really am confused as to what the  
13 Ordinances say. I don’t know what that looks like. I don’t get it.”

14 74. The City claims that the Ordinances are designed to ward against crime, the spread  
15 of sexually transmitted diseases, corruption of minors, and adverse impacts upon aesthetics and  
16 property values of surrounding neighborhoods and businesses.

17 75. The City’s legislative record does not support its conclusion that the Ordinances  
18 will meet these goals.

19 76. The Dress-Code Ordinance abolishes all bikini-barista stands in Everett, which puts  
20 many women out of work, including the plaintiffs Baristas.

21 77. The Dress-Code Ordinance prevents the Baristas from freely expressing their  
22 viewpoints and opinions through their clothing, tattoos, and scars.

23 78. The Dress-Code Ordinance deprives the Baristas of their right to choose their  
24 occupation.

25 **D. Police lack guidance about how to enforce the Ordinances, and the Ordinances are**  
26 **likely to result in police abuse and further violation of women’s liberty interests.**

27 79. The Citywide Ordinance does not provide guidance for police about how to enforce  
28 it.

1 80. To enforce the Citywide Ordinance, police officers must stop women they suspect  
2 of violating the law and require those women to undress to expose their entire anal cleft so that  
3 police can determine which part is the “bottom one-half of the anal cleft,” which would allow the  
4 police to measure if it is properly covered.

5 81. To enforce the Citywide Ordinance, police officers must stop women they suspect  
6 of violating the law and require those women to undress to expose their entire breasts so that  
7 police can measure from “the top of the areola” to determine whether “more than one-half of  
8 the part of the female breast located below the top of the areola” is covered.

9 82. Women with larger areola or breasts are subject to different restrictions than women  
10 with smaller areola or breasts.

11 83. But police cannot determine which women suspects have large areole requiring a  
12 certain length of clothing, and which women suspects have small areole requiring a different  
13 length, without requiring the suspected women to undress.

14 84. The Ordinances will lead to abuse.

15 85. Police have already shown a propensity to harass the Baristas.

16 86. Police frequently go to bikini-barista stands undercover and ask workers to remove  
17 bikinis in exchange for large tips.

18 87. Amelia Powell will testify that she has felt harassed by police at the stand and on one  
19 occasion she was followed by police from a bikini-barista stand after she left work.

20 88. Police will now have cause to require women to undress and be searched, which  
21 would violate their liberty and privacy interests, and Fourth Amendment right to be free from  
22 unreasonable searches.

23 **E. The Baristas are suffering harm.**

24 89. The Baristas have suffered and continue to suffer injury.

25 90. The Baristas have suffered, and continue to suffer, loss of income.

26 91. The Baristas have suffered, and continue to suffer, loss of First Amendment  
27 freedoms.

1 92. The Baristas have suffered, and continue to suffer, deprivation of the right to choose  
2 their occupation.

3 93. The Baristas have suffered, and continue to suffer, loss of their ability to express  
4 themselves through clothing choices at work.

5 94. The Baristas have suffered, and continue to suffer, loss of business goodwill.

6 95. Plaintiff Jovanna Edge has lost, and is continuing to lose, business at her bikini-  
7 barista stands.

8 **FIRST CAUSE OF ACTION**  
9 **Free Speech:**  
10 **First Amendment, United States Constitution**

11 96. Plaintiffs incorporate by reference all preceding paragraphs as if fully set forth  
12 herein.

13 97. The Baristas use their clothing to convey multiple messages, including female  
14 empowerment, positive body image, freedom of choice, and personal and political viewpoints.

15 98. The bikini is essential to these messages.

16 99. In a society where much focus is placed on body image, working while confidently  
17 dressed in a bikini portrays a powerful message of fearless body acceptance and freedom from  
18 judgment. The Baristas use bikinis to convey their body acceptance and pride.

19 100. The Baristas also use bikinis as a branding message while selling coffee.

20 101. By wearing a bikini while serving coffee, the Baristas communicate the messages of  
21 approachability and friendliness, and those messages give customers an escape—the feeling that  
22 they are at the beach or on vacation.

23 102. The City’s two new ordinances seek to restrict the plaintiffs’ expressive messages  
24 through the way they dress and force the Baristas to dress in a way that does not allow them to  
25 express their views.

26 103. The Dress-Code Ordinance prohibits the plaintiffs and other bikini baristas from  
27 showing any part of their “breast/pectorals, stomach, back below the shoulder blades, buttocks,  
28 top three inches of legs below the buttocks” while they are working at a bikini-barista stand.

1 104. The Dress-Code Ordinance requires the baristas to cover their tattoos, scars, and  
2 bodies, and dress in a way in which they are unable to express their messages.

3 105. The Dress-Code Ordinance is so restrictive that Plaintiffs are required to dress in a  
4 manner they might never choose to be in, and which they would never wear outside of the barista  
5 stand.

6 106. The Citywide Ordinance prohibits the Baristas and all women in Everett from  
7 displaying the “bottom one-half of the anal cleft” or “more than one-half of the part of the  
8 female breast located below the top of the areola” in all public places.

9 107. The Citywide Ordinance requires all women in Everett to cover more than three-  
10 quarters of their breasts while in public areas.

11 108. The Ordinances, on their face and as applied, abridge freedom of speech in violation  
12 of the First Amendment to the United States Constitution.

13 109. Because of the Ordinances, the Baristas are unable to convey their messages of  
14 female empowerment, positive body image, and personal and political viewpoints while they are  
15 working and on their free time in public areas in Everett.

16 110. The Ordinances, on their face and as applied, are content-based and viewpoint-  
17 based restrictions on speech because they impermissibly burden and chill the exercise of the  
18 Baristas’ constitutionally-protected speech, expression, and expressive conduct.

19 111. The Dress-Code Ordinance, on its face and as applied, specifically targets a group of  
20 people because Everett does not agree with their message.

21 112. The Dress-Code Ordinance identifies the type of speech the regulation is intended  
22 to prevent: “barista stands with employees dressing in a manner that is closely and customarily  
23 associated with adult entertainment or adult situations.”

24 113. The Dress-Code Ordinance specifically only regulates the content of speech that is  
25 common and fundamental at a bikini barista stand and regulates only the class of people who  
26 promote that speech.

27 114. The Ordinances, on their face and as applied, do not serve a compelling state  
28 interest and are not narrowly tailored to serve that interest.

1 115. The City's stated interests in enacting the Ordinances are to ward against crime, the  
2 spread of sexually transmitted diseases, corruption of minors, and adverse impacts upon  
3 aesthetics and property values of surrounding neighborhoods and businesses.

4 116. But the Ordinances do not help achieve the City's stated interests.

5 117. The City implemented the Ordinances to completely suppress the messages of  
6 bikini-barista employees and female residents of Everett who dress in a manner that the City does  
7 not approve of.

8 118. The Ordinances, on their face and as applied, do not leave open ample channels of  
9 communication.

10 119. The Ordinances' restrictions are greater than essential to further the City's interest.

11 120. Less-restrictive alternatives exist for the City to achieve its stated interests than the  
12 Ordinances provide.

13 121. For example, the City can achieve its stated interests by enforcing its previous  
14 Lewd-Conduct Ordinance rather than implementing the Ordinances which squelch the  
15 expressive messages of bikini baristas and women throughout Everett.

16 122. Under 28 U.S.C. § 2201, the Baristas request that the Court declare the Ordinances  
17 unconstitutional violations of the right to free expression under the First Amendment to the  
18 United States Constitution.

19 **SECOND CAUSE OF ACTION**

20 **Equal Protection:**  
21 **Fourteenth Amendment, United States Constitution**

22 123. Plaintiffs incorporate by reference all preceding paragraphs as if fully set forth  
23 herein.

24 124. The Ordinances, on their face and as applied, violate the Equal Protection Clause of  
25 the Fourteenth Amendment.

26 125. The Dress-Code Ordinance prohibits the plaintiffs and other bikini baristas from  
27 showing any part of their "breast/pectorals, stomach, back below the shoulder blades, buttocks,  
28 top three inches of legs below the buttocks" while they are working at a bikini barista stand.

1 126. The City is targeting conduct at bikini-barista stands, namely bikini wearing.

2 127. The City knows only women work as bikini baristas, and intentionally targeted  
3 women through the Ordinances.

4 128. The Citywide Ordinance prohibits the Baristas and all women in Everett from  
5 displaying “more than one-half of the part of the female breast located below the top of the  
6 areola.”

7 129. The Citywide Ordinance requires all women, not men, in Everett to cover more  
8 than three-quarters of their breasts while in public areas.

9 130. Portions of the Citywide Ordinance only apply to women, specifying restrictions  
10 applicable only to the “female breast.”

11 131. Women are a protected class.

12 132. The Ordinances are not substantially related to the achievement of any important  
13 government interest.

14 133. There is no exceedingly persuasive justification for singling out women from men in  
15 the Ordinances for the City to achieve its interests.

16 134. Singling out women in the Ordinances has no connection to public health, safety, or  
17 welfare.

18 135. Singling out women-only businesses for intensive and business-destroying  
19 regulation is an equal-protection violation.

20 136. The Baristas were intentionally discriminated against based on their membership in  
21 the protected class.

22 137. The Baristas suffer ongoing and irreparable harm from the discriminatory  
23 Ordinances.

24 138. Under 28 U.S.C. § 2201, the Baristas request that the Court declare the Ordinances  
25 unconstitutional violations of the right of equal protection under the Fourteenth Amendment to  
26 the United States Constitution.

**THIRD CAUSE OF ACTION**

**Void for Vagueness:  
Fourteenth Amendment, United States Constitution**

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3 139. Plaintiffs incorporate by reference all preceding paragraphs as if fully set forth  
4 herein.

5 140. A fundamental requirement of due process is that an ordinance must clearly  
6 delineate the conduct it proscribes.

7 141. Where First Amendment freedoms are at stake, an even greater degree of specificity  
8 and clarity of laws is required.

9 142. The Ordinances are unconstitutionally vague, on their face and as applied, in  
10 violation of the due process guarantee of the Fourteenth Amendment.

11 143. The Citywide Ordinance prohibits the Baristas and all women in Everett from  
12 displaying “more than one-half of the part of the female breast located below the top of the  
13 areola.”

14 144. The Citywide Ordinance is unclear and vague because it requires women to guess at  
15 what is prohibited when it states that a woman may not display “more than one-half of the part of  
16 the female breast located below the top of the areola.”

17 145. The Citywide Ordinance does not explain what it means by the term “breast” and  
18 whether the definition includes the sternum, pectoral muscles, or side of the breasts.

19 146. The Citywide Ordinance also does not define what “top of the areola” means and  
20 where exactly the areola stops.

21 147. The Citywide Ordinance does not provide how police will determine where the top  
22 of the areola is on a woman suspected of violating the law, and whether a violation has occurred.

23 148. The Dress-Code Ordinance prohibits women from showing any part of their  
24 “breast/pectorals, stomach, back below the shoulder blades, buttocks, top three inches of legs  
25 below the buttocks” while they are working at a bikini barista stand.

26 149. The Dress-Code Ordinance is unclear and vague because it does not define what is  
27 included in the stated body parts in a way that allows women to know what clothing is  
28 appropriate.

1 150. For example, it is unclear if “breast/pectorals” includes the sternum, pectoral  
2 muscles, or side of the breasts.

3 151. The Ordinances offer no guidance on how law enforcement should enforce these  
4 ambiguous laws.

5 152. For example, an officer cannot measure “one-half of the part of the female breast  
6 located below the top of the areola” without first examining the areola.

7 153. This will require women to undress and be subjected to breast measurement if the  
8 officer suspects coverage may be inadequate.

9 154. Women with larger breasts or areola will be arbitrarily subject to more onerous  
10 restrictions than women with smaller body parts.

11 155. The Ordinances are so vague that persons of common intelligence must guess at  
12 their meaning.

13 156. The Ordinances fail to adequately advise, notify, or inform persons that their  
14 contemplated conduct is forbidden.

15 157. Plaintiffs do not have fair notice of what types of dress are permitted and prohibited  
16 under the Ordinances.

17 158. Plaintiffs suffer ongoing and irreparable harm by the discriminatory Ordinances.

18 159. Under 28 U.S.C. § 2201, the Baristas request that the Court declare the Ordinances  
19 unconstitutional, and void for vagueness, under the Fourteenth Amendment to the United States  
20 Constitution.

21 **FOURTH CAUSE OF ACTION**

22 **Substantive Due Process:**

23 **Fifth and Fourteenth Amendments, United States Constitution**

24 160. Plaintiffs incorporate by reference all preceding paragraphs as if fully set forth  
25 herein.

26 161. The Ordinances deprive the Baristas of their liberty rights under the Fifth and  
27 Fourteenth Amendments to the United States Constitution.

28 162. By banning bikinis and enforcing a strict dress-code, the Ordinances deprive the  
Baristas of their liberty right to dress in the manner they so choose.



1 163. The Dress-Code Ordinance also deprives the Baristas of their liberty right to engage  
2 in the occupation of their choice.

3 164. Because of the Dress-Code Ordinance, the plaintiffs will no longer be able to work  
4 as bikini-baristas because bikini-barista stands are now prohibited.

5 165. The Baristas will need to find work in other occupations where they will likely make  
6 fifty to seventy-five percent less in annual income.

7 166. The City does not have a legitimate interest that is rationally related to the  
8 Ordinances.

9 167. The City did not have a rational basis for enacting the Ordinances.

10 168. The Ordinances have no substantial relation to public health, safety, morals, or  
11 general welfare.

12 169. The City's interests will not be achieved by requiring women to wear more clothing.

13 170. The City has less-restrictive alternatives to achieving its interests than depriving the  
14 Baristas of their right to choose their clothing and occupation.

15 171. For example, the City can achieve its stated interests by enforcing its previous  
16 Lewd-Conduct Ordinance.

17 172. Because of the Ordinances, the Baristas are suffering and will continue to suffer  
18 irreparable harm because they have lost their liberty rights to choose their dress and occupation.

19 173. Under 28 U.S.C. § 2201, the Baristas request that the Court declare the Ordinances  
20 unconstitutional as violations of the Fifth and Fourteenth Amendments to the United States  
21 Constitution.

22 **FIFTH CAUSE OF ACTION**  
23 **Free Speech:**  
24 **Article I, Section 5 Washington State Constitution**

25 174. Plaintiffs incorporate by reference all preceding paragraphs as if fully set forth  
26 herein.

27 175. The Baristas use their clothing to convey expressive messages.

28 176. The City's two new ordinances seek to restrict the Baristas' expressive messages  
through the way they dress and force the Baristas to dress in a way that does not allow them to

1 express their messages.

2 177. The Ordinances, on their face and as applied, abridge the Baristas' freedom of  
3 speech in violation of Article I, Section 5 of the Washington State Constitution.

4 178. The Ordinances, on their face and as applied, are content-based and viewpoint-  
5 based restrictions on speech because they impermissibly burden and chill the exercise of the  
6 Baristas' constitutionally protected speech, expression, and expressive conduct.

7 179. The Ordinances, on their face and as applied, do not serve a compelling state  
8 interest and are not narrowly tailored to serve that interest.

9 180. The City's stated interests are to ward against crime, the spread of sexually  
10 transmitted diseases, corruption of minors, and adverse impacts upon aesthetics and property  
11 values of surrounding neighborhoods and businesses.

12 181. The Ordinances do not help achieve the City's stated interests.

13 182. The City implemented the Ordinances to completely suppress the messages of  
14 bikini-barista employees and women throughout Everett.

15 183. The Ordinances, on their face and as applied, do not leave open ample channels of  
16 communication.

17 184. The Ordinances' restrictions are greater than essential to further the City's  
18 interests.

19 185. The City has less-restrictive alternatives available to achieve its interests than the  
20 Ordinances provide.

21 186. Under 28 U.S.C. § 2201, the Baristas request that the Court declare the Ordinances  
22 unconstitutional as violations of Article I, Section 5 of the Washington State Constitution.

23 **SIXTH CAUSE OF ACTION**  
24 **Overbreadth, Void for Vagueness:**  
**Article I, Section 5 Washington State Constitution**

25 187. Plaintiffs incorporate by reference all preceding paragraphs as if fully set forth  
26 herein.

27 188. The Ordinances are unconstitutionally vague on their face and as applied, in  
28 violation of Article I, Section 5 of the Washington State Constitution.

1 189. The Citywide Ordinance prohibits the Baristas and all women in Everett from  
2 displaying “more than one-half of the part of the female breast located below the top of the  
3 areola.”

4 190. The Citywide Ordinance is unclear and vague because it requires women to guess at  
5 what is prohibited when it states that a woman may not display “more than one-half of the part of  
6 the female breast located below the top of the areola.” The Citywide Ordinance does not explain  
7 what the City means by the term “breast” and whether the definition includes the sternum,  
8 pectoral muscles, or side of the breasts. The Citywide Ordinance also does not define what “top  
9 of the areola” means and where exactly the areola stops.

10 191. The Dress-Code Ordinance prohibits the Baristas from showing any part of their  
11 “breast/pectorals, stomach, back below the shoulder blades, buttocks, top three inches of legs  
12 below the buttocks” while they are working at a bikini barista stand.

13 192. The Dress-Code Ordinance is unclear and vague because it does not define what is  
14 included in the stated body parts in a way that allows women to know what clothing is  
15 appropriate. For example, the Dress-Code Ordinance is unclear if “breast/pectorals” includes  
16 the sternum, pectoral muscles, or side of the breasts.

17 193. The Ordinances offer no guidance on how law enforcement should enforce these  
18 ambiguous laws.

19 194. For example, an officer cannot measure “one-half of the part of the female breast  
20 located below the top of the areola” without first examining the areola.

21 195. This will require women to undress and be subject to breast measurement if the  
22 officer suspects coverage may be inadequate.

23 196. Women with larger breasts or areola will be arbitrarily subject to more onerous  
24 restrictions than women with smaller body parts.

25 197. The Ordinances are so vague that persons of common intelligence must guess at  
26 their meaning.

27 198. The Ordinances fail to adequately advise, notify, or inform persons that their  
28 contemplated conduct is forbidden.

1 199. The Ordinances do not provide fair notice of what types of dress are permitted and  
2 prohibited.

3 200. The Ordinances are overbroad and proscribe women from wearing clothing that  
4 expresses a substantial amount of their protected speech and expression, in violation of Article I,  
5 Section 5 of the Washington State Constitution.

6 201. The Citywide Ordinance does not contain sufficient exemptions for non-obscene  
7 and non-lewd expression.

8 202. There is no compelling state interest to justify the restriction of non-obscene,  
9 expressive conduct.

10 203. The Baristas are suffering, and will continue to suffer, ongoing and irreparable harm  
11 by the discriminatory Ordinances because they are unable to convey their messages of female  
12 empowerment, positive body image, and personal and political viewpoints while they are working  
13 and on their free time in public areas in Everett.

14 204. The Ordinances prohibit the Baristas from freely expressing their viewpoints and  
15 opinions through their clothing, tattoos, and scars.

16 205. The Ordinances deprive the Baristas of their right to choose their occupation.

17 206. Under 28 U.S.C. § 2201, the Baristas request that the Court declare the Ordinances  
18 unconstitutional because they are overbroad and void for vagueness under Article I, Section 5 of  
19 the Washington State Constitution.

20 **SEVENTH CAUSE OF ACTION**

21 **Equal Protection:**

22 **Article I, Section 12 Washington State Constitution**

23 207. Plaintiffs incorporate by reference all preceding paragraphs as if fully set forth  
24 herein.

25 208. The Ordinances, on their face and as applied, violate Article I, Section 12 of the  
26 Washington State Constitution.

27 209. The Dress-Code Ordinance prohibits the plaintiffs and other bikini baristas from  
28 showing any part of their “breast/pectorals, stomach, back below the shoulder blades, buttocks,  
top three inches of legs below the buttocks” while they are working at a bikini barista stand.

1 210. Only women work as bikini baristas.

2 211. The Citywide Ordinance prohibits the Baristas and all women in Everett from  
3 displaying “more than one-half of the part of the female breast located below the top of the  
4 areola.”

5 212. This requires all women in Everett to cover more than three-quarters of their  
6 breasts while in public areas.

7 213. The Ordinances only apply to women, who are members of a protected class.

8 214. The Ordinances are not substantially related to the achievement of any important  
9 state interest.

10 215. There is no exceedingly persuasive justification for singling out women from men in  
11 the Ordinances for the City to achieve its interests.

12 216. Singling out women in the Ordinances has no connection to public health, safety, or  
13 welfare.

14 217. Singling out women-only businesses for intensive and business-destroying  
15 regulation is an equal-protection violation.

16 218. The City has intentionally discriminated against the Baristas based on their  
17 membership in the protected class.

18 219. The Baristas suffer ongoing and irreparable harm by the discriminatory Ordinances.

19 220. Under 28 U.S.C. § 2201, the Baristas request that the Court declare the Ordinances  
20 unconstitutional because they violate women’s equal protection under Article I, Section 12 of the  
21 Washington State Constitution.

22 **EIGHTH CAUSE OF ACTION**  
23 **42 U.S.C. § 1983**

24 221. Plaintiffs incorporate by reference all preceding paragraphs as if fully set forth  
25 herein.

26 222. The City of Everett, under color of the Ordinances, subjected the Baristas or caused  
27 them to be subjected to the deprivation of rights and privileges secured by the United States  
28 Constitution.

1 223. The City subjected the Baristas, or caused them to be subjected, to the deprivation  
2 of the right and privilege of free speech under the First Amendment to the United States  
3 Constitution.

4 224. The City subjected the Baristas, or caused them to be subjected, to the deprivation  
5 of the right and privilege of equal Protection under the Fourteenth Amendment to the United  
6 States Constitution

7 225. The City subjected the Baristas, or caused them to be subjected, to the deprivation  
8 of the right and privilege of substantive due process under the Fifth and Fourteenth  
9 Amendments to the United States Constitution.

10 226. Because of the City's violation of their constitutional rights, the Baristas have  
11 suffered injury including, but not limited to, loss of income, loss of First Amendment freedoms,  
12 loss of their ability to express themselves through clothing choices at work, and loss of business  
13 goodwill.

14 227. Accordingly, the City is liable to the Baristas for an action at law.

15 228. The City is also liable to the Baristas for a suit in equity.

16 **REQUEST FOR RELIEF**

17 Plaintiffs request the following relief:

18 1. A declaratory judgment that the Citywide Ordinance, City of Everett Ordinance  
19 No. 3559-17, is unconstitutional.

20 2. A declaratory judgment that the Dress-Code Ordinance, City of Everett Ordinance  
21 No. 3560-17, is unconstitutional.

22 3. A temporary, preliminary, and permanent injunction enjoining the enforcement of  
23 the Citywide Ordinance, City of Everett Ordinance No. 3559-17.

24 4. A temporary, preliminary, and permanent injunction enjoining the enforcement of  
25 the Dress-Code Ordinance, City of Everett Ordinance No. 3560-17.

26 5. Damages to be proven at trial under 42 U.S.C. § 1983.

27 6. Attorneys fees under 42 U.S.C. § 1988(b).

28 7. Costs as allowed by law.

Respectfully submitted September 11, 2017.

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